# A Multimodal Causal Framework for Large-Scale Ecosystem Valuation: Application to Wetland Benefits for Flood Mitigation

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## Abstract

1 Climate change is poised to alter wetland ecosystems through changes in temper-2 ature and precipitation patterns, compounding the already pronounced influence of human-driven wetland development. In this context, policymakers and environ-3 mental managers would benefit from accurate wetland valuations to guide their 4 decision-making, as their choices regarding this critical natural resource directly 5 6 impact flood mitigation efforts, biodiversity conservation, and economic activity. 7 This paper introduces a novel multimodal causal framework for producing locationspecific ecosystem valuations at a national scale to be used in cost-benefit policy 8 analysis. It leverages recent advances in estimating heterogeneous treatment effects 9 to flexibly determine how the expected impact of ecosystem-level changes—such 10 as wetland loss via development-varies conditional on high-dimensional and 11 12 multimodal measures that characterize the complex interactions between human and natural systems such as aerial satellite imagery, weather sequence data, land 13 cover classifications, and water surface networks. From this effort, we aim to create 14 a national database of location-specific wetland valuations in an approach that can 15 be readily extended in estimating the effect of other interventions on ecosystems. 16 We also plan to generate open-source feature embeddings for each U.S. wetland, 17 18 embeddings that can be used to address other climate-related causal questions as well. 19

Ecosystems like wetlands are vital to human welfare, yet often lack market prices, complicating 20 efforts to integrate environmental considerations into policy and economic decisions around climate 21 change [Bar13]. Despite growing interest in quantifying ecosystem values, large-scale estimates are 22 scarce, even though improving benefits transfer methods is recognized as necessary for increasing the 23 role of ecosystem valuations in guiding environmental decision-making [MO09]. In this paper, we 24 introduce a novel multimodal causal framework to generate location-specific ecosystem valuation 25 at a national scale. Our key innovation lies in combining advances in computer vision and causal 26 inference to leverage vast quantities of data characterizing natural and human systems-including 27 satellite and aerial imagery, weather models and observations, geophysical and hydrologic data, 28 administrative records, and more-to reliably model how ecosystems contribute to human well-being 29 as a function of local systems. 30

We demonstrate this framework to assess the value of wetlands for flood protection. We first establish
 benchmarks using conventional approaches such as causal forests [WA18] to estimate Conditional
 Average Treatment Effects (CATEs), which characterize how local factors influence wetland flood

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protection value. However, recognizing the limitations of traditional tabular data in capturing spatial heterogeneity, we extend our framework to incorporate rich, multimodal data, including natural phenomena maps, human activity indicators, and satellite imagery. This approach aims to improve valuation precision and quantify complex environmental interactions. Our ultimate goals are to produce a national database of location-specific wetland valuations supporting conservation decisions and to generate open-source, national-scale feature embeddings for broader causal analysis in ecosystem valuation.

In what follows, we first characterize the problem tacked in this research in §1, discuss methodological questions in §2, before presenting a pilot analysis in §3 before concluding with a brief discussion.

### **43 1 Problem Formulation**

As a starting point, we note that our empirical approach has two primary objectives: (i) to estimate the causal effect of ecosystem changes on indicators of human well-being and (ii) to estimate heterogeneous effects that allow for rich variation in ecosystems across space and time. Critically, the approach needs to be generalizable across a wide variety of settings: we want to be able to apply the same general framework to produce location-specific estimates for *any* intervention on ecosystems for which sufficiently rich data are available—enabling investigation into other policy questions related to the changing climate and the environment.

<sup>51</sup> We can formalize the problem as follows: we aim to estimate the impact of an intervention, e.g., <sup>52</sup> ecosystem loss,  $(D_i)$ , at site *i* on indicators of human well-being  $(Y_i)$ , taking into account all

observable characteristics of the site  $(\mathbf{Z}_i)$ . One formulation of this general model is

$$Y_i = \beta(\mathbf{Z}_i)D_i + f(\mathbf{Z}_i) + \epsilon_i \tag{1}$$

where  $\beta(\mathbf{Z}_i)$  denotes the site-specific impact of ecosystem loss on well-being. Here,  $\beta(\mathbf{Z}_i)$  is a flexible function of observed characteristics,  $\mathbf{Z}_i$ , such that we allow for rich heterogeneity in the parameter estimate while also keeping intact the interpretation of  $\beta$  as the per unit impact of ecosystem loss on human well-being. We specify the impact of  $D_i$  on  $Y_i$  linearly for simplicity—in practice, this relationship will be specified flexibly using the causal machine learning techniques described below.

<sup>60</sup> While the approach is general, in our application here, the outcome variable,  $Y_i$ , describes property <sup>61</sup> damages from flooding, which we measure using flood insurance claims from the National Flood <sup>62</sup> Insurance Program (NFIP). The treatment variable,  $D_i$ , is the conversion of wetlands to developed <sup>63</sup> area, measured in log hectares (hereafter "wetland development"). We measure wetland development <sup>64</sup> using data from the Coastal Change Analysis Program (C-CAP) land cover product. The treatment <sup>65</sup> effect,  $\beta(\mathbf{Z}_i)$ , measures the elasticity between wetland development and property damages from <sup>66</sup> flooding as a function of observable characteristics,  $\mathbf{Z}_i$ .

One innovation of this project is that  $Z_i$  will not only be high-dimensional, but also multimodal [Che+20], containing sources such as,  $I_i$  denoting aerial imagery;  $N_i$  describing natural systems (e.g., maps of land cover, flood zones, elevation, the water surface water network, soil types);  $H_i$  describing human systems (e.g., the location and values of homes, adoption of flood mitigation measures); and,  $W_i$  containing weather observations and climate statistics (e.g., precipitation, hurricane exposure). The set of all covariates is denoted by  $Z_i = {I_i, N_i, H_i, W_i}$ .

73 Figure 1 shows several of these data layers at two sites in Miami-Dade, Florida. Taking full advantage

of the different modalities depicted here is the core methodological challenge taken up in this research.
 §SI.1.1 provides further information about each data modality.

<sup>76</sup> In our general framework, we will employ double machine learning (DML) and *R*-Learner methodolo-

<sup>77</sup> gies [NW21] to estimate the causal effect of ecosystem loss on indicators of human well-being. DML

<sup>78</sup> is a procedure for estimating causal effects in observational data in the presence of high-dimensional

<sup>79</sup> or highly complex confounders [Che+18]. DML splits the estimation of causal effects into three

<sup>80</sup> prediction tasks that rely on a decomposition proposed by [Rob88] to estimate parametric components

in partially linear models (one for outcome, treatment, and treatment effect). See §SI.1.2 for details;

we next turn to the machine learning methods required for this approach in the multimodal ecosystem context.

## 84 2 Methods

We plan to design, train, and deploy competitive machine-learning models for the DML prediction tasks. We face several methodological challenges. First, the models must input multimodal data,  $Z_i$ . Hence, we need to build a model that takes in inputs of varying spatial and temporal resolutions and learns to draw connections across the modalities. In addition, we want to use machine learning models that capture outputs differing in their character: specifically, while two of the DML models predict treatment and outcome as directly observable quantities, the third is learned through minimizing a causal loss.

Unified Data Representation Using Self-Supervised Learning. The first challenge to model develop-92 ment is that the input modalities differ significantly in how they are captured and stored, generating 93 significant challenges due to the multi-phase, resolution, and source nature of these data [Men14]. 94 To develop a model that processes these diverse inputs to output a single value, we will design 95 unified representations integrating the spatial and temporal resolutions of our input data. Using 96 self-supervised learning techniques, we will transform our input data into a high-dimensional tabular 97 form within a unified representation space. Specifically, we will map input measurements to discrete 98 latent codewords, forming a codebook learned purely from the data by minimizing reconstruction 99 loss on a masked portion of the spatiotemporal arrays [FLH+22]. Consequently, all components of  $\mathbf{Z}_i$ 100 will be mapped to a latent codeword of fixed dimension d using the corresponding codebook for that 101 modality (where the codebook represents a collection of d-dimensional vectors). A benefit of using a 102 discrete, as opposed to continuous, latent space is that the discrete approach facilitates interpretability 103 in the resulting representation (as latent features are characterized by presence or absence, as opposed 104 to real-valued magnitudes) [TYG24]. 105

Network Architecture. A related modeling challenge relates to appropriately capturing complex 106 interactions within the input data that could lead to a robust and high-performing model using unified 107 data representations. Unlike traditional convolutional neural networks (CNNs) that are limited by 108 their fixed receptive fields, transformers can attend to any part of the input sequence, regardless of 109 distance. This global attention mechanism is crucial for our task, where, e.g., the impact of wetland 110 loss in one area may affect flood damages in distant, hydrologically connected regions. Transformers 111 thus enable reasoning across various data modalities across space and time. See §SI.1.3 for training 112 details. 113

### 114 **3 Pilot Results & Conclusion**

We present pilot results in Figure 2 valuations derived from tabular covariates. This figure shows the 115 subwatershed-level estimates of CATEs (elasticities between wetland development and per hectare 116 flood insurance claims) in panel a and the project impacts (effect of a 1% increase in wetland 117 development on flood insurance claims, measured in log claims per hectare) in panel b. The figure 118 also presents histograms of the estimated CATEs and projected impacts in panel d, along with a 119 validation exercise showing the group average treatment effects (GATEs) for each quartile of the 120 CATE distribution. The results are promising in that there is a notable heterogeneity signal present 121 in the data, heterogeneity that will be further explored using the multimodal approach developed 122 next. In this next research phase, we will expand these results to the multimodal case, resulting in a 123 national database of location-specific wetland valuations, along with embeddings derived for each 124 U.S. wetland. 125

In conclusion, in the context of climate change, decision-making critically depends on high-quality estimates of the costs and benefits of different actions taken in the context of competing policy priorities and limited resources. The approach here, we hope, will provide useful information to decision-making this critical wetland resources under threat from changing climactic conditions.

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Figure 1: **Example of two wetland sites in Miami Dade, FL.** Site 1 (TOP) is a residential area along the coast. Site 2 (BOTTOM) is an inland agricultural area. Each column shows a different data layer (LEFT to RIGHT): aerial imagery, wetland polygons and types, the location and value of properties, flood zones, land cover, and elevation. These are just a few examples of the inputs our method will consider.



Figure 2: **Pilot analysis of wetland flood mitigation services in Florida subwatersheds.** TOP ROW shows subwatershed-level estimates of CATEs (elasticities between wetland development and per hectare flood insurance claims) in panel a and the project impacts (effect of a 1% increase in wetland development on flood insurance claims, measured in log claims per hectare) in panel b. Grey areas are omitted from the analysis because there are zero properties in these subwatersheds. MIDDLE ROW shows histograms of the CATEs in panel c and projected impacts in panel d. BOTTOM ROW is a validation exercise that shows the group average treatment effects (GATEs) for each quartile of the CATE distribution.

## 156 SI. Supplementary Information

### 157 SI.1.1 Data

Table SI.1 lists the observable factors at each site, along with their native spatial and temporal 158 resolutions, which vary widely. We can observe our outcome variable, property damages from 159 flooding (Y), at the daily level. The NFIP is the dominant insurer for flooding in the US, with over 160 4.7 million policies and \$1.28 trillion in coverage. We use NFIP claims as our outcome variable 161 because they provide a monetized measure of property damages from flooding that can be directly 162 employed in a cost-benefit analysis. Additionally, the richness of the data in terms of temporal span, 163 spatial extent and granularity, and consistency in the measurement makes our analysis empirically 164 tractable. NFIP participation is greater than 50% among homes located in floodplains because the 165 program subsidized and coverage is required for all homeowners with federally-backed mortgage. 166

However, one limitation of using these data to measure flood damages is that they do not capture 167 damages that occur outside the NFIP and will therefore likely underestimates of the flood protection 168 services of wetlands. We can also observe exposure to extreme weather—a necessary condition for 169 experiencing flood damages- at the daily level. We can only observe wetland area changes every 170 five years, and data on physical features (e.g., vector data on the surface water network) tend to only 171 be available for a single snapshot in time. Human features (e.g., the location and value of homes) are 172 often available annually. Spatial resolutions range from individual points to coarse administrative 173 regions. In specifying our model, we will experiment with different spatial units of analysis while 174 allowing for interdependencies between locations that are hydrologically connected. Our study period 175 spans the years 1990 to 2023, and all variables are available for the entire contiguous United States. 176

### 177 SI.1.2 Double Machine Learning Details

Robinson (1988) notes that estimating the relationship between  $Y_i$  and  $D_i$  conditional on  $\mathbf{Z}_i$  is equivalent to a three-step process.

First, we model treatment,  $D_i$ , as a function of pre-treatment observables,  $\mathbf{Z}_i$ :

$$D_i = g(\mathbf{Z}_i) + \eta_i \tag{2}$$

181 Second, we model the outcome,  $Y_i$ , also as a function of  $\mathbf{Z}_i$ :

$$Y_i = h(\mathbf{Z}_i) + \nu_i \tag{3}$$

Finally, we regress the residuals of Equation 3 on the residuals of Equation 2. That is, we can estimate the Average Treatment Effect (ATE),  $\beta$ , using the equation,

$$\{Y_i - h(\mathbf{Z}_i)\} = \alpha + \beta \{D_i - g(\mathbf{Z}_i)\} + \mu_i$$
(4)

In the Double Machine Learning (DML) approach, the functions  $g(\cdot)$  and  $h(\cdot)$  can be parameterized using any machine learning model. A primary advantage of DML is its systematic approach to controlling for confounding variables, even when these confounders are high-dimensional and complex.

To estimate the potential heterogeneity in treatment effect, we propose using the *R*-Learner [NW21], which is a special case of the more general DML framework. In this estimator, the CATE is estimated by using the following estimating equation:

$$\hat{\beta} = \arg\min_{\beta} \mathbb{E}_n \left[ \left( \tilde{Y}_i - \beta(\mathbf{Z}_i) \cdot \tilde{D}_i \right)^2 \right]$$
(5)

|  | Data source  | Variables   | Spatial resolution | Temporal resolution |
|--|--|---|--------------------|---------------------|
|  | (1)  | (2)   | (3)                | (4)                 |
| Outcome                                    |  |   |                    |                     |
| Flood damages                              | National Flood Insur-<br>ance Program (NFIP)                     | Flood insurance claims paid   | Census<br>block    | Daily               |
| Treatment                                  |  |   |                    |                     |
| Wetland development                        | USGS Coastal Change<br>Analysis Program (C-<br>CAP)              | Land converted from wet-<br>land to developed area  | 30 meter           | 5-year              |
| <u>Covariates</u>                          |  |   |                    |                     |
| Residential properties                     | CoreLogic  | Property coordinates, as-<br>sessed values, and character-<br>istics (e.g. stories)                   | Points             | Annual              |
| FEMA flood zones                           | National Flood Hazard<br>Layer (NFHL)                            | 12 different risk classes   | Polygons           | Static              |
| Sociodemographics                          | American Community<br>Survey                                     | Population density, median income, race/ethnicity, etc.   | Census<br>tract    | Annual              |
| Adoption of flood mitiga-<br>tion measures | National Flood Insur-<br>ance Program (NFIP)                     | Community Rating System (CRS) score   | Census<br>block    | Annual              |
| Land cover                                 | USGS Coastal Change<br>Analysis Program (C-<br>CAP)              | 24 land cover classes, in-<br>cluding 6 different wetland<br>types                                    | 30 meter           | 5-year              |
| Surface water network                      | National Hydrography<br>Dataset                                  | Flowlines, water resource type, flow rates, etc.  | Vector             | Static              |
| Soil characteristics                       | Gridded National Soil<br>Survey Geographic<br>Database (gNATSGO) | Depth to water table, soil<br>taxonomy, hydric rating,<br>flooding frequency, ponding<br>frequency    | 30 meter           | Static              |
| Ecoregion                                  | Environmental Protec-<br>tion Agency                             | Level IV classification   | Polygons           | Static              |
| Climate                                    | PRISM Climate Group  | Precipitation, temperature,<br>vapor pressure deficit, so-<br>lar radiation, cloud transmit-<br>tence | 800 meter          | Static              |
| Precipitation                              | PRISM Climate Group  | 11 precipitation indicators<br>(e.g. Rx1day, Rx5day, SDII,<br>R10mm, R20mm)                           | 800 meter          | Daily               |
| Hurricane exposure                         | NOAA HURDAT +<br>wind field model                                | Maximum wind speed,<br>Power Dissipation Index<br>(PDI)   | 800m               | Daily               |
| Aerial imagery                             | National Aerial Imagery<br>Program (NAIP)                        | RGB + Infrared  | Submeter           | Static              |

Table SI.1: **Variables and data formats.** We collect extensive high-resolution data on natural and human systems at each location to inform our estimation of location-specific ecosystem values. Data come from a variety of sources (column 2) and have different spatial and temporal resolutions (columns 4 and 5). Our study period spans the years 1990 to 2023.

where  $\tilde{Y}_i = Y_i - \mathbb{E}[Y_i | \mathbf{Z}_i]$  and  $\tilde{D}_i = T_i - \mathbb{E}[D_i | \mathbf{Z}_i]$  denotes the residual outcome and residual treatment in Equations 2 and 3, respectively. What distinguishes the *R*-Learner in the realm of causal inference is its non-parametric nature at the last stage (Equation 4). Unlike traditional regression approaches that might assume a specific functional form for  $\beta(\mathbf{Z}_i)$ , the *R*-Learner allows for a more flexible estimation. This flexibility is crucial when the true relationship between the treatment and the outcome is complex and not well-modeled by parametric forms. By not imposing a predefined shape or relationship, the R-Learner can adapt to the underlying patterns in the data, potentially leading to more accurate and insightful estimates of the treatment effects across different subpopulations. The non-parametric functions in this method are modeled using techniques from computer vision, discussed in §2.

#### 201 SI.1.3 Optimization & training recipes for causal model learning

To model and train the function  $\beta(\cdot)$ , we must solve a structured prediction problem. Unlike  $h(\cdot)$ and  $g(\cdot)$ , where we know the true outputs in the training set, we lack a direct signal to supervise the output of  $\beta(\cdot)$ . Instead, we aim for  $\beta(\cdot)$  to optimize the objective in Equation 6, making the task of learning a generalizable  $\beta(\cdot)$  non-trivial:

$$\mathcal{L}(\beta(\mathbf{Z}_{i})) = \frac{1}{N} \sum_{i=1}^{N} \left( \tilde{Y}_{i} - \beta(\mathbf{Z}_{i}) \tilde{D}_{i} \right)^{2}$$
(6)

We explore structured prediction techniques that leverage unsupervised and self-supervised learning.
 Contrastive learning and feature regression models have been shown to produce generalizable feature
 representations in vision tasks.

Additionally, we will need to explore the best way to parameterize the impact of wetland loss on property damages from flooding. Equation 6 models the effect of wetland loss on flood damages linearly. This specification is appealing due to its simplicity, but the true relationship may take another form. We will explore other parametric (e.g., quadratic) and non-parametric (e.g., binned) models. We will also experiment with how to specify interdependencies between hydrologically connected areas.